- 1 the table while we go through that process. Yes,
- 2 Bill?
- 3 COMMISSIONER BIBLE: Is your price capable
- 4 of negotiation? It was suggested that maybe
- 5 negotiating would lower the price?
- 6 MS. TORREY: Our price is sort of what --
- 7 for the kinds of activities we laid out for you. So
- 8 what we would have to do is we would have to take some
- 9 of those activities off the table. We have -- one of
- 10 our big problems and one of our real expenses is our
- 11 review process and it goes into the question of time
- 12 that somebody raised. It is -- we have such an
- 13 extensive review by outside scientists of our work
- 14 that it really -- it reduces our degrees of freedom in
- 15 negotiating.
- 16 COMMISSIONER BIBLE: Which I guess then
- 17 you are suggesting that if the price were reduced that
- 18 the quality of the work product may not be the same?
- 19 MS. TORREY: I have to tell you that is
- 20 true.
- 21 COMMISSIONER BIBLE: Okay. Thank you.
- 22 CHAIRPERSON JAMES: Do we have any other

- 1 questions for this panel before we begin those
- 2 discussions? John?
- 3 COMMISSIONER WILHELM: Am I correct in
- 4 understanding that this business about bidding is not
- 5 a factor with respect to the NRC?
- 6 MS. TORREY: We don't bid. Our -- the
- 7 people who serve on our committees are volunteers. We
- 8 pay them their travel and their food. We give them
- 9 cookies in the afternoon. We will pay occasionally
- 10 for papers for workshops, but those are -- that is
- 11 \$1,000.00. And because we are not a federal agency,
- 12 we don't have to bid.
- 13 CHAIRPERSON JAMES: They aren't bound by
- 14 those sticky little procurement laws.
- 15 COMMISSIONER WILHELM: Is the ACIR's
- 16 requirement because of us or because of them?
- 17 CHAIRPERSON JAMES: I think he answered
- 18 that when he said it is because they are a federal
- 19 agency and are bound by federal laws. Thank you very
- 20 much. We appreciate your coming here today and thank
- 21 you for the work you have done, particularly with our
- 22 research subcommittee.

- 1 We are now, in fact, into the portion of
- 2 our agenda where we are talking about the contract for
- 3 both of these organizations.
- 4 COMMISSIONER MCCARTHY: I would like to
- 5 move, Madam Chair, that we approve the plan of action
- 6 submitted by the National Research Council as
- 7 amplified by the presentation and the questions and
- 8 answers we have just heard and authorize the Chair to
- 9 move forward and negotiate a contract with them as
- 10 promptly as possible.
- 11 CHAIRPERSON JAMES: Is there a second?
- 12 COMMISSIONER LOESCHER: I second the
- 13 motion.
- 14 CHAIRPERSON JAMES: I'd like to open for
- 15 discussion of that motion at this particular time.
- 16 COMMISSIONER MCCARTHY: I think that I am
- 17 enormously impressed by the professionalism of this
- 18 group and I think we are going to get a good product.
- 19 I am mindful of the total budget research dollars we
- 20 will have, but this one there is absolutely no
- 21 question in my mind that we have all the data that we
- 22 can hope to have before us and all of the appropriate

- 1 information on which to make a judgment and I think
- 2 the subject matter of pathological gambling is one of
- 3 the critical ones that we are going to have to face on
- 4 this Commission. And I would at least like to get
- 5 this part of the research undertaken so that we don't
- 6 defer all of the research that this committee is going
- 7 to have to make a judgment upon. I have already
- 8 talked to one member of the Commission who has a
- 9 couple of good contacts at one or two foundations and
- 10 we are going to try to work very hard to see if we can
- 11 get some additional research dollars so that we are
- 12 not caught short as the full Commission examines all
- 13 areas that should appropriately be researched.
- 14 CHAIRPERSON JAMES: Jim?
- 15 COMMISSIONER DOBSON: Madam Chair, I am
- 16 going to vote against the motion. Not because I
- 17 oppose our affiliation with the NRC, but because I
- 18 just feel like it is premature to make that decision.
- 19 I may be the only one, but I would like to defer that
- 20 judgment until we have a chance to look at all that we
- 21 are trying to do and then fit the pieces together.
- 22 CHAIRPERSON JAMES: John?

- 1 COMMISSIONER WILHELM: As I started to say
- 2 before, I support -- now that it is a motion, I
- 3 support the motion because, one, the law requires the
- 4 Commission to contract with the National Research
- 5 Council. Two, as Leo said, I think all three of us on
- 6 the research committee were quite impressed with the
- 7 approach and professionalism of the National Research
- 8 Council. Three, while I am sensitive to the point
- 9 that Richard and Jim made before about the budget, and
- 10 obviously we don't have a budget -- nevertheless,
- 11 particularly in view of the NRC's response to Bill's
- 12 question, that is, is this price negotiable, and I
- 13 understood the answer to be not if you want us to do
- 14 what it is that we are supposed to do with the rigor
- 15 that we customarily do it, then it seems to me that
- 16 for those reasons that it is not premature to contract
- 17 with this group. And for that reason, I support the
- 18 motion.
- 19 CHAIRPERSON JAMES: Paul?
- 20 COMMISSIONER MOORE: I will probably
- 21 support the motion also, but I would like before we
- 22 vote -- I am not very carried away with ACIR and maybe

- 1 this is not the time to discuss that, but I would like
- 2 to know what our legal ramifications are that we have
- 3 to deal with ACIR. It seems to me like they are sort
- 4 of like a shell company or whatever you call that.
- 5 Someone didn't think that they ought to exist and
- 6 didn't fund them and then he says they went back and
- 7 did fund them. He says that they have two people and
- 8 maybe two people working part-time, and they are going
- 9 to go out and hire all of these people. There is
- 10 going to be time in getting contracts or bidding
- 11 these. And so I would just like to know what our legal
- 12 obligations are. I don't know if this has anything to
- 13 do with NRC, but I think they fall under the same
- 14 category in the law.
- 15 CHAIRPERSON JAMES: What I would like to
- 16 do is confine our discussion at this point to the
- 17 motion that is on the table and that is NRC. And when
- 18 we complete that, then I think it would be appropriate
- 19 to entertain some discussion or a motion about ACIR.
- 20 COMMISSIONER BIBLE: Before we act on
- 21 Leo's motion -- Leo, we have in our package of
- 22 materials something referred to as general research

- 1 policy guidelines that were prepared -- I guess you
- 2 must have prepared these items.
- 3 COMMISSIONER MCCARTHY: Yes.
- 4 COMMISSIONER BIBLE: Would your motion
- 5 include incorporating these guidelines into the
- 6 proposed contract?
- 7 CHAIRPERSON JAMES: Can I ask
- 8 Commissioners to please use the microphones?
- 9 COMMISSIONER MCCARTHY: Yes.
- 10 COMMISSIONER BIBLE: Good.
- 11 COMMISSIONER MCCARTHY: I don't think we
- 12 need to formally include them in this agreement. I
- 13 view those as applicable to all research that will be
- 14 undertaken by the Commission.
- 15 COMMISSIONER BIBLE: No, and I would agree
- 16 with that. I think that they are very good guidelines
- 17 and we should use them in all endeavors.
- 18 CHAIRPERSON JAMES: My understanding is
- 19 that you all discussed those research guidelines in
- 20 your subcommittee and made some changes to them. And
- 21 I think before Commissioners agree that they would
- 22 like to see those included in the research as the

- 1 guidelines, it may be helpful to know or have from the
- 2 committee a report on what changes you did make.
- 3 COMMISSIONER MCCARTHY: I made changes.
- 4 The changes referred to are ones that I made to John
- 5 Wilhelm's original draft.
- 6 COMMISSIONER BIBLE: But they are in the
- 7 copies --
- 8 COMMISSIONER MCCARTHY: They are included
- 9 in this copy.
- 10 CHAIRPERSON JAMES: Okay. I am sure that
- 11 I have them here in this stack of paper. But for the
- 12 benefit of the Commission and of the audience, John,
- 13 would you -- either John or you, Leo, if you could
- 14 talk about what changes you made to them, that would
- 15 be helpful.
- 16 COMMISSIONER MCCARTHY: As soon as I find
- 17 a copy of it. I must have a copy of my own among
- 18 these 3,000 pieces of paper I have here. I changed --
- 19 I made a suggested change which Mr. Wilhelm suggested
- 20 in B. He had, "To the greatest extent possible, the
- 21 Commission shall rely upon quantitative research."
- 22 Originally the language also had "rather than

- 1 qualitative research", and while I do agree that
- 2 quantitative research to establish a trustworthy
- 3 common base of data should be used in all research, in
- 4 this kind of subject matter, there will be some
- 5 qualitative research that is made, and I think Carol
- 6 Petrie made reference to that in her presentation. So
- 7 I asked John to remove that language so that we did
- 8 not appear to be dismissive of qualitative research.
- 9 In D, I inserted the clause that begins
- 10 that section, "In order to provide local, state,
- 11 Indian tribal, and federal officials as well as the
- 12 public with the data." That is practical for self-
- 13 evident reasons as a basis for what follows after
- 14 that. That's the main purpose, to get that out to the
- 15 public and to all of the officials. I added card
- 16 clubs to the list of forms of gambling that were
- 17 included. That is in D also, toward the end of D. I
- 18 made changes that Mr. Wilhelm was kind enough to
- 19 accept in D and E -- I am trying to recall because I
- 20 don't have both versions in front of me. Yes, I think
- 21 it was primarily to give the Commission the
- 22 flexibility that what we would want to look at is

- 1 regions, not necessarily one locale, so that we could
- 2 compare different forms of gambling and look at the
- 3 differences in customer profiles that migrate from
- 4 area to area. That language is in the latter half of
- 5 that section. To the same point in G, that we should
- 6 focus a substantial part of our research by selecting
- 7 a defined number of regional areas. I don't know what
- 8 those are yet or how to define them, but we are
- 9 getting a better idea of that. Whether we group
- 10 together Pequot and Atlantic City or Mississippi and
- 11 Louisiana or California and Nevada, I am not sure.
- 12 That is going to take a great deal of conversation.
- 13 My point was not to in any microstudy select too small
- 14 a base because it wouldn't give us the diversity that
- 15 we need to provide useful data. I think that is
- 16 pretty much it. John, do you want to --
- 17 COMMISSIONER WILHELM: There were just two
- 18 others, Leo, that you had -- one that you had made in
- 19 C. The earlier draft said "statistical methodology
- 20 utilized by other governmental research
- 21 organizations", and you changed it, I think
- 22 appropriately, to "statistical methodology utilized by

- 1 professionally respected private and public entities."
- 2 And then the last change, which I think got omitted,
- 3 Leo, on the copy the Commissioners have, was the one
- 4 that Jim suggested in D. It should read in D at the
- 5 beginning, "In order to provide local, state, Indian
- 6 tribal, and federal officials as well as public
- 7 officials with data of practical application in
- 8 diverse communities and environments considering the
- 9 limitation," -- that was Jim's insertion --
- 10 "initiation or expansion of legalized gambling."
- 11 COMMISSIONER MCCARTHY: Yes, that was in
- 12 my version. So this must be the original version.
- 13 COMMISSIONER WILHELM: The word limitation
- 14 along with initiation or expansion was supposed to be
- 15 inserted there.
- 16 COMMISSIONER MCCARTHY: Right. What I
- 17 distributed does have the limitation word in it.
- 18 COMMISSIONER WILHELM: Oh, it does? Okay,
- 19 this one doesn't. Sorry. Those were the changes as
- 20 far as I know.
- 21 CHAIRPERSON JAMES: Thank you. That was
- 22 very helpful.

- 1 COMMISSIONER MCCARTHY: Now that isn't to
- 2 suggest that some other member of the Commission is
- 3 not going to say why did those three fellows on the
- 4 subcommittee on research leave out this very critical
- 5 area. A blinding light may strike them at 3:00 a.m.
- 6 tomorrow morning while they are thinking about this
- 7 material, and we are amenable to that. But we think
- 8 we have got a set of principles here that would be
- 9 useful. So the answer is, yes, I think -- to the
- 10 extent practical, pathological gambling research is
- 11 obviously going to be a lot different in many respects
- 12 than economic impact. So we have to -- it has to be
- 13 applied -- the principles have to be applied with
- 14 common sense, of course. It is going to be easier to
- 15 apply those principles in some forms of research like
- 16 economic impact than it might be with pathological
- 17 gambling.
- 18 COMMISSIONER BIBLE: But at least there is
- 19 a commonality of data gathering. We will be
- 20 collecting it uniformly, so that this contract won't
- 21 look different than some other contract.
- 22 COMMISSIONER MCCARTHY: Yes.

2 suggestion then that we entertain a separate motion so 3 that this will apply to all of the research that we do 4 and not just insert it into this particular one? I 5 think we ought to vote on the motion that is on the 6 floor and then I would be happy to entertain a second 7 motion that would adopt these as the general research 8 guidelines. Any further discussion? Yes, Richard? 9 COMMISSIONER LEONE: I have a -- my head is 10 with Dr. Dobson on this one because that is 11 undoubtedly a problem to proceed even in an area as 12 essential as this and commit what, if we are 13 unsuccessful in raising outside money, could amount to 14 a third or so of the research budget by any eyeballing

CHAIRPERSON JAMES: May I make a

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20 I think, to look at this and they have obviously a 21 professional approach and it has got to be part of the

of what we have got to do and what we have got. On

the other hand, I understand this is -- I don't want

to be Montgomery to Leo's Patton here. I understand

chances are excellent -- we have got the right group,

the desirability of just going forward because the

22 report. And to wait a few more months and then be in

- 1 the same place with that much less time makes no
- 2 sense. I guess to make me a little more comfortable
- 3 with what I am sure is going to be the outcome of this
- 4 vote -- I am sorry?
- 5 CHAIRPERSON JAMES: Yes. I was going to
- 6 suggest that we focus on what the motion is and that
- 7 the motion is not that we are signing a contract
- 8 today.
- 9 COMMISSIONER LEONE: That is what I was
- 10 going to say.
- 11 CHAIRPERSON JAMES: The motion is that we
- 12 begin that process. And I think that when we are at
- 13 the point where we have a final contract, we bring it
- 14 back before this Commission and that will give us the
- 15 opportunity, then, to fit it in with the larger --
- 16 COMMISSIONER LEONE: Kay, I am not asking
- 17 for that. In fact, I was with you to that point. I
- 18 wanted to be clear in my own mind that you would be
- 19 negotiating this and put it in a context that made
- 20 sense to you in terms of our overall budget. But I
- 21 view this as delegating to you the ability to do that
- 22 and I think you should. I don't think we should have

- 1 to wait until October or November if your judgment is
- 2 that we can put this thing together in a few weeks or
- 3 a month when we have eyeballed some of the other
- 4 numbers. Then I think we should do it in spite of the
- 5 fact that in some parallel universe they are doing
- 6 this in a more sensible way. We don't have that
- 7 luxury. So I just -- with that in mind, then I will
- 8 support this.
- 9 CHAIRPERSON JAMES: Any other discussion
- 10 on the amendment that is before us?
- 11 COMMISSIONER LOESCHER: Madam Chairman,
- 12 could you have the motion restated, please, from
- 13 somebody who is taking minutes?
- 14 CHAIRPERSON JAMES: Certainly. Who was
- 15 taking that? I am not sure that she is doing it
- 16 contemporaneously. So that I would ask Leo --
- 17 COMMISSIONER MCCARTHY: Is somebody ready
- 18 to copy down these extraordinary words that I am about
- 19 to utter?
- 20 CHAIRPERSON JAMES: Absolutely.
- 21 COMMISSIONER MCCARTHY: I will speak
- 22 slowly here. I move that the Commission, based on the

- 1 prospectus and plan of action submitted by the
- 2 National Research Council, authorize the Chairman of
- 3 the Commission to proceed to negotiate and sign a
- 4 contract to do the research that is outlined in the
- 5 prospectus.
- 6 COMMISSIONER LOESCHER: I seconded the
- 7 motion.
- 8 CHAIRPERSON JAMES: That is right. The
- 9 motion was seconded by Mr. Loescher. We have had
- 10 discussion. Are we ready for the vote? All in favor,
- 11 please say aye?
- 12 COMMISSIONER LOESCHER: Madam Chairman, I
- 13 would like a roll call vote.
- 14 CHAIRPERSON JAMES: You may certainly have
- one. Mr. Bible?
- 16 COMMISSIONER BIBLE: Aye.
- 17 CHAIRPERSON JAMES: Mr. Dobson?
- 18 COMMISSIONER DOBSON: No.
- 19 CHAIRPERSON JAMES: Mr. Lanni?
- 20 COMMISSIONER LANNI: Aye.
- 21 CHAIRPERSON JAMES: Mr. Leone?
- 22 COMMISSIONER LEONE: Aye.

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                COMMISSIONER LOESCHER: Yes.
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                CHAIRPERSON JAMES: Mr. McCarthy?
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                COMMISSIONER MCCARTHY: Aye.
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                CHAIRPERSON JAMES: Mr. Moore?
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                COMMISSIONER MOORE: Aye.
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                CHAIRPERSON JAMES: Mr. Wilhelm?
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                COMMISSIONER WILHELM: Aye.
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                CHAIRPERSON JAMES: And the Chair votes
10
    aye. That is 8:1, the motion carries. At this point,
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    I would like to entertain a motion, perhaps from Mr.
12
    Wilhelm, on his general research guidelines. We
13
    delayed a discussion of that.
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                COMMISSIONER MCCARTHY: Madam Chair, if I
15
    may suggest, we are submitting that to you as a
16
    subcommittee -- oh, no, we are not because we didn't
17
    notice the meeting. So let me just state that Mr.
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Wilhelm may wish to make a motion. See how quickly --

of course, I will no longer state that the three of us

COMMISSIONER WILHELM: And for purposes of

share an opinion on the subcommittee anymore, but I

will support Mr. Wilhelm's proposal.

CHAIRPERSON JAMES: Mr. Loescher?

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- 1 our committee, the full title of that document is as
- 2 drafted by Wilhelm and tweaked by McCarthy and Dobson.
- 3 That was our official terminology. I move the
- 4 adoption of the version that -- the amended version
- 5 that was provided to the Commissioners. Let me just
- 6 note for the record that there is more than one
- 7 version floating around. And again, the version that
- 8 not only me but several Commissioners have omits in D
- 9 the word added by Dr. Dobson, which should be
- 10 included.
- 11 CHAIRPERSON JAMES: Limitation?
- 12 COMMISSIONER WILHELM: Which is the word
- 13 limitation immediately preceding initiation or
- 14 expansion. So depending on whether or not your
- 15 version has that, it should be there and I move their
- 16 adoption.
- 17 COMMISSIONER BIBLE: And I will second the
- 18 motion.
- 19 CHAIRPERSON JAMES: The motion has been
- 20 moved and properly seconded. Is there any discussion?
- 21 Mr. Loescher?
- 22 COMMISSIONER LOESCHER: Madam Chairman, I

- 1 am not keeping up here. I don't know where the word
- 2 limitation goes.
- 3 COMMISSIONER BIBLE: It is the fourth line
- 4 up from -- excuse me, Madam Chair.
- 5 CHAIRPERSON JAMES: Yes, please.
- 6 COMMISSIONER BIBLE: It is the fourth line
- 7 up from the bottom of the first page, the last word
- 8 where it reads, "communities and environments
- 9 considering the limitations..." and then onto the next
- 10 line, "initiation, or expansion..." The fourth line
- 11 up from the bottom.
- 12 COMMISSIONER MOORE: Put limitation there,
- 13 right?
- 14 CHAIRPERSON JAMES: That is correct.
- 15 COMMISSIONER LOESCHER: I have it now.
- 16 That is fine.
- 17 CHAIRPERSON JAMES: Any other questions or
- 18 discussion? I call for the vote. All in favor,
- 19 please say aye. Any opposed? Motion carries. We
- 20 will note for the record that Mr. McCarthy was out of
- 21 the room during the vote. Now we have the question
- 22 before us of ACIR and any discussion. I know that Mr.

- 1 -- can someone find Commissioner McCarthy and see?
- 2 COMMISSIONER WILHELM: If I may in Leo's
- 3 absence, Kay?
- 4 COMMISSIONER MCCARTHY: I am here. You
- 5 may anyway.
- 6 COMMISSIONER WILHELM: I wouldn't even
- 7 think of it now that you are the chair of a committee
- 8 as opposed to a mere subcommittee. Leo, the chair had
- 9 just raised the question of the ACIR, and I thought
- 10 perhaps you should reflect the state of that issue, at
- 11 least in the minds of the research committee.
- 12 CHAIRPERSON JAMES: Mr. McCarthy? Yes,
- 13 there you go.
- 14 COMMISSIONER MCCARTHY: I think the
- 15 feeling of the committee is that there could be a
- 16 serious opportunity for ACIR to assist us in some of
- 17 the research of this. I think I would like to get
- 18 just a little more information from Mr. Griffiths,
- 19 with whom I had the chance to speak now several times
- 20 and like very much. But if we could just get a clear
- 21 definition of how the research would be done. I am
- 22 sort of thrown for a loss about this business of this

- 1 competitive bidding and who would do the agreements.
- 2 Because I think Mr. Griffiths does have access to some
- 3 people who are quite familiar with state government
- 4 costs and finance and so on and that could possibly be
- 5 quite valuable. So I am personally not in a position
- 6 to vote for a contract this afternoon, but I would
- 7 like to pursue it with Mr. Griffiths. And I
- 8 especially would like to find a way to have a little
- 9 more flexibility in how we put these bids out. That
- 10 is enough.
- 11 CHAIRPERSON JAMES: Richard?
- 12 COMMISSIONER LEONE: Yes. I have a
- 13 somewhat more negative -- of course, I haven't had the
- 14 exchanges you have had. In my teaching days, I was
- 15 something of a wonk, and I certainly had a high
- 16 opinion of ACIR. However, as I understand the
- 17 situation, this Commission is essentially being called
- 18 upon to cover the entire overhead cost of keeping ACIR
- 19 in business while they do this subcontractor work and
- 20 other work for us. I have a high opinion of the
- 21 people who remain there and of the people they would
- 22 be likely to turn to, assuming the bidding process

- 1 permitted us to get the quality we need. But I am
- 2 troubled by it. It is an odd way to proceed. Again,
- 3 I think it is an odd way -- it is not an odd way for
- 4 Congress to proceed because Congress is sui generis on
- 5 these matters. But it raises in my mind a question of
- 6 whether -- this is probably why public meetings always
- 7 are a source of trouble. But it would be a lot
- 8 cheaper just to hire the two people who are there onto
- 9 our staff and have them go out and get people to do
- 10 the work. Not that I am suggesting that, but it is
- 11 again -- it is something that troubles me. The
- 12 arrangement troubles me. And I think that is going to
- 13 be a problem no matter how we slice it. But if and
- 14 when we have this committee formally in place, I am
- 15 confident that they will come back with the answer.
- 16 But I don't feel I have the answer today.
- 17 CHAIRPERSON JAMES: Jim?
- 18 COMMISSIONER DOBSON: Madam Chair, I think
- 19 my opinion is already clear on this one, and it is
- 20 very different than my view of the NRC, where I voted
- 21 against the motion simply because of timing. But I
- 22 can see the value of participating with them. I

- 1 really do have major concerns about our asking the
- 2 ACIR to do what they have proposed. They have
- 3 virtually no staff at this time, as we have said, and
- 4 certainly, as I can see, no specific expertise on the
- 5 subject of gambling. They are conducting no research
- 6 currently. They are an intermediary that is going to
- 7 serve primarily as a go-between and that seems
- 8 unnecessary to me at best. They would consume at
- 9 least \$1.4 million of our budget, whatever it happens
- 10 to be, and perhaps as much as \$20 million, if we
- 11 should have that much.
- 12 Approximately 30 percent of which, if I
- 13 heard correctly, goes for overhead. That is a chunk
- 14 of change. Now it is not real money because it is tax
- 15 money and so we can -- I am being facetious. I think
- 16 we do have an obligation to look out for how we spend
- 17 the money. And they, as has been mentioned, are
- 18 required to seek competitive bids for research
- 19 assistance, which will bog down the process.
- 20 Apparently the statute requires us to do
- 21 something with them. They have to assist us, it says.
- 22 But I would favor the minimum involvement or at least

- 1 to limit their participation in some way.
- 2 CHAIRPERSON JAMES: I would like to make
- 3 a suggestion at this point -- of course it is at the
- 4 discretion and will of the Commission -- that we kick
- 5 this one back to our -- what are we calling them now,
- 6 committee or subcommittee -- to Leo and John and Jim
- 7 and have them continue to ask some of these questions
- 8 and to research this issue a little bit further and to
- 9 report back to us when they feel that they have
- 10 sufficiently answered those questions to their
- 11 satisfaction. I don't think we necessarily have to
- 12 have a vote on that. It is a consensus issue. Bob?
- 13 COMMISSIONER LOESCHER: Madam Chairman, I
- 14 am against that suggestion and for the record, I
- 15 oppose the idea. A couple of things come to my mind.
- 16 The first one is an easy one. If we don't have to do
- 17 the Internet gambling thing with ACIR, let's don't and
- 18 figure out another way.
- 19 So I would like to sort of ask the
- 20 Commissioners to think of that in that vein and see
- 21 what we could conclude there. Another point is that
- 22 I am persuaded by the arguments this morning that we

- 1 should follow the law, and the law says that we have
- 2 to contract with ACIR. I think we should in good
- 3 faith try to implement the law. I really did like the
- 4 way the NRC made their prospectus, and maybe we ought
- 5 to give ACIR the opportunity to advance a prospectus
- 6 in each of the segments that they are challenged to
- 7 provide us advice with or reports on. I offer that as
- 8 a suggestion rather than going this other way
- 9 disparagingly saying that they are not capable, when
- 10 we have not given them the chance. And also, not
- 11 being responsive to the law in good faith. So I offer
- 12 that idea.
- 13 CHAIRPERSON JAMES: John?
- 14 COMMISSIONER WILHELM: I would agree that
- 15 it is premature to take the kind of decisive step with
- 16 the ACIR that we took today with the National Research
- 17 Council.
- 18 However, we ought not labor under the
- 19 delusion that, at least as I read the law, there is
- 20 any circumstance in which we will not have an
- 21 agreement with the ACIR. Because the law says, as I
- 22 read it, that we shall without any question contract

- 1 with the ACIR for Section 7(a)(1)(A), which is a
- 2 thorough review and cataloging of all applicable
- 3 federal, state, local, and Native American tribal
- 4 laws, regulations, and ordinances that pertain to
- 5 gambling in the United States. And then (B) is
- 6 assistance with respect to some of the other issues.
- 7 So clearly we are going to have a contract with the
- 8 ACIR, and I don't think there ought to be any lack of
- 9 clarity about that. But how extensive it is, it seems
- 10 to me that it would be premature to act upon today for
- 11 the reasons others have stated.
- 12 CHAIRPERSON JAMES: John, I think you are
- 13 absolutely right. There is absolutely no lack of
- 14 clarity, at least in my mind, about the fact that
- 15 there will be a contract with ACIR.
- 16 Having said that, I think that it would be
- 17 important for you and Leo and Jim to sit down and
- 18 figure out exactly what that scope would be and maybe
- 19 to have them come forward with a prospectus and answer
- 20 some of those difficult questions that were raised
- 21 this morning and work through some of those problems
- 22 related to contracting and subcontracting and

- 1 staffing. There may be some easy answers to this. We
- 2 just don't, at this particular point, know what they
- 3 are. Having said that, that is the final agenda item
- 4 on the Commission agenda for today.
- 5 COMMISSIONER LOESCHER: Madam Chairman?
- 6 CHAIRPERSON JAMES: Certainly I will
- 7 recognize you in just a minute, Mr. Loescher. We have
- 8 a full agenda for tomorrow. What I want to say as we
- 9 bring up to a close our time today, if there are any
- 10 additional items that Commission members would like to
- 11 discuss before we adjourn for the day, at this point
- 12 I would be happy to entertain any of those items. Mr.
- 13 Loescher?
- 14 COMMISSIONER LOESCHER: Madam Chairman,
- 15 your last comment before you moved to close this part
- 16 of the session was -- and you stated it affirmatively
- 17 again, not withstanding my objection, that you turn
- 18 all of this research contracts to a committee of the
- 19 Commission. I object. I don't want you to have the
- 20 last word on it by declaration.
- 21 CHAIRPERSON JAMES: Mr. Loescher, I would
- 22 suggest if you would like to make a motion -- the

- 1 reason that I did not act on it is there was no motion
- 2 before the Commission. If you would like to make a
- 3 motion, I would be happy to see it. See if you can
- 4 get a second and then we will have a discussion.
- 5 COMMISSIONER LOESCHER: Madam Chairman, as
- 6 opposed to that, I don't want to make a motion. I
- 7 just want to say for the record that if you think your
- 8 declaration of transferring this to the committee is
- 9 the last word on the record and that it is a fact of
- 10 the Commission, then I object. I think that the thing
- 11 should go to a motion to transfer it to a committee
- 12 and I am not going to make that motion. But for the
- 13 record, I object to transferring a major part of this
- 14 Commission's business to a committee.
- 15 CHAIRPERSON JAMES: I am certainly happy
- 16 to entertain any motion, Mr. Loescher, that you would
- 17 like to make. Hearing none, the meeting -- oh, I see
- 18 another person over here.
- 19 COMMISSIONER WILHELM: I don't have a
- 20 motion. I have a different request.
- 21 CHAIRPERSON JAMES: Certainly.
- 22 COMMISSIONER WILHELM: When I asked the

- 1 ACIR representative the source of the advice about
- 2 bidding, it was Mr. Snowden, if I understood him.
- 3 Will he be with us tomorrow when we discuss the rules?
- 4 CHAIRPERSON JAMES: Yes.
- 5 COMMISSIONER WILHELM: Good. That would
- 6 be important. Because as you know, one of the
- 7 proposed rules relates to the Commissions approval of
- 8 contracts and subcontracts and so forth.
- 9 CHAIRPERSON JAMES: Certainly. One of the
- 10 reasons that that portion is on the agenda tomorrow is
- 11 because we will have certain legal counsel here from
- 12 GSA and so I want to make sure that they are present
- 13 to answer your questions to your satisfaction as we
- 14 have that discussion. Terry?
- 15 COMMISSIONER LANNI: Thank you, Kay. I
- 16 was wondering if also maybe Mr. Snowden or counsel
- 17 could give us some advice as to what extent we are
- 18 required -- maybe a little better definition of the
- 19 ACIR and to what extent they are required. I
- 20 understand it is clear in the statutes that they are
- 21 specifically required. But I would like maybe a
- 22 little more clarity on that tomorrow if we could.

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                CHAIRPERSON JAMES: That is fine. Paul?
                COMMISSIONER MOORE: You just asked Leo
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    and John and all to study and sort of condense it
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    down. Then it comes back to the Commission.
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                CHAIRPERSON JAMES: That is correct. Any
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    other questions or business before the Commission this
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    evening? Then we will convene tomorrow morning at
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    9:00. Thank you.
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                 (Whereupon, the meeting was adjourned at
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    4:29 p.m. to reconvene the following day at 9:00 a.m.)
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